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	OIGO-01	FBIE-00	H-01	TEDE-00	INR-00	IO-16	L-01
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	G-00	/067R					

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G:AJOYCE

-----72E0BA 160212Z /38

P R 160210Z SEP 94

FM SECSTATE WASHDC

TO AMEMBASSY KIGALI PRIORITY

INFO RWANDA COLLECTIVE

C O N F I D E N T I A L STATE 251294

E.O. 12356: DECL: OADR

TAGS: PREL, PREF, PINS, MCAP, UN, RW

SUBJECT: DEMARCHE ON RPA DEPLOYMENT INTO THE SOUTHWEST

REF: A) DAO YAOUNDE 141309Z SEP 94

B) FBIS ABIDJAN AB1309165494

1. CONFIDENTIAL -- ENTIRE TEXT.

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2. THE DEPARTMENT WAS CONCERNED BY REFERENCED MESSAGES RECEIVED ON SEPTEMBER 13 AND 14. THEY REPORTED RESPECTIVELY THAT A) SEVENTEEN RPA VEHICLES REFUSED TO STOP AT UN CHECKPOINTS AS THEY DEPLOYED TROOPS INTO THE FORMER SAFETY ZONE IN SOUTHWESTERN RWANDA WITHOUT UN MILITARY OBSERVER ESCORTS AND THAT B) AS MANY AS 1,800 RPA TROOPS HAD MOVED INTO THE ZONE MORE QUICKLY THAT UNAMIR HAD ANTICIPATED. NEITHER REPORT INDICATED THAT ANY ARMED CONFLICT HAD FLARED INSIDE THE ZONE.

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3. WE DO NOT CONTEST THE GOR'S RIGHT TO ESTABLISH A GOVERNING PRESENCE IN THE ZONE, BUT WE WOULD PREFER THAT THIS BE DONE IN A GRADUAL AND COORDINATED MANNER. TOO RAPID A DEPLOYMENT CARRIES THE RISK OF PROVOKING ADDITIONAL REFUGEE OUTFLOWS TO ZAIRE AND COULD PROVE A

DISINCENTIVE TO VOLUNTARY REPATRIATION OF REFUGEES CURRENTLY IN THE BUKAVU/UVIRA AXIS. IN ADDITION, WE WOULD LIKE TO SEE CLOSE CONSULTATION WITH UNAMIR AT BOTH KIGALI HEADQUARTERS AND FIELD LEVEL. SUCH CONSULTATION WILL REDUCE THE RISK OF CONFLICT BETWEEN AND RWANDAN CIVILIANS IN THE ZONE AND LESS DISCIPLINED ELEMENTS OF THE RPA.

4. DEPARTMENT REQUESTS THE EMBASSY TO DEMARCHE THE GOR ON THIS ISSUE. SUGGESTED TALKING POINTS FOLLOW.

-- WE ARE PLEASED THAT THE DEPLOYMENT OF RPA TROOPS INTO THE SOUTHWEST OF RWANDA HAS THUS FAR GONE SMOOTHLY.

-- HOWEVER, WE ARE CONCERNED BY THE SIZE AND SPEED OF THE  
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DEPLOYMENT AND BY REPORTS THAT SOME RPA ELEMENTS ENTERED THE ZONE UNACCOMPANIED BY U.N. MILITARY OBSERVERS. SOME OF THESE ELEMENTS REPORTEDLY DID NOT HONOR U.N CHECKPOINTS ALONG THE WAY.

-- WE CONTINUE TO BELIEVE THAT A GRADUAL DEPLOYMENT OF RPA ELEMENTS INTO THE ZONE IS THE BEST APPROACH.

-- IT IS IMPORTANT THAT GRADUAL DEPLOYMENT TAKE PLACE IN THE CONTEXT OF CLOSE CONSULTATION BETWEEN THE RPA AND UNAMIR, BOTH HERE IN KIGALI AND IN THE FIELD.

-- THIS APPROACH WILL BUILD CONFIDENCE AMONG CIVILIANS IN THE ZONE AS WELL AS REFUGEES ACROSS THE BORDER IN ZAIRE WHO MAY WISH TO RETURN TO RWANDA.

-- A RAPID DEPLOYMENT OR ONE NOT COORDINATED WITH UNAMIR COULD HAVE THE OPPOSITE EFFECT, DISCOURAGING REFUGEES FROM RETURNING OR EVEN PROVOKING ADDITIONAL REFUGEE OUTFLOWS TO ZAIRE.

5. KIGALI MINIMIZE CONSIDERED.  
CHRISTOPHER

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